

**TOWN OF SANDWICH
ANNUAL TOWN MEETING
June 15, 2020**

The Annual Town Meeting was called to order in the Sandwich High School Gymnasium by Moderator Garry Blank at 7 P.M. The total number of eligible voters for this meeting was 16,038 and the clerks checked in a total of 144 voters, which is a .009% turnout.

The Moderator swore in the following Sandwich residents as tellers: Nancy Crossman, Daryl Crossman, Karen Ellery Jones, Kathy Felt, Erik Tarvin, Kathy Brown, Paul Houlihan, Kim Rutty, Sherrill Rutty, Thomas Coniaris and Alla Shokhova. Taylor White, Town Clerk, and Susan Lundquist, Assistant Town Clerk served as the timekeepers. Mark Snyder, Finance Committee Chairman, led Town Meeting in the Pledge of Allegiance.

ARTICLE 1

To see if the Town will vote to hear the reports of all Town Officers and Committees and to act thereon, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town accept the Report of all Town Officers and Committees as printed in the 2019 Annual Town Reports. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 2

To see if the Town will vote to hear the report of the Finance Committee and to see if the Town will vote to raise and appropriate or transfer from available funds the sum of \$79,325,326.00, or any other amount, to defray Town expenses for the Fiscal Year July 1, 2020 to June 30, 2021 as itemized below in the third column entitled FY'21 Recommendation, or take any other action relative thereto.

Fiscal Year 2021 Finance Committee Budget Message:

The process of creating a municipal budget is always a challenging task. All competing priorities must be considered, while utilizing only the limited funds available. Town Department Heads, the Superintendent of Schools, the Town Manager and the Town's financial team, work diligently together with the Board of Selectmen, School Committee and Finance Committee to research, build and execute a budget which will continue to provide excellent services to our residents, while also considering the costs to taxpayers. It's a very difficult balancing act!

The FY'21 Budget process has been even more unique and challenging than usual due to the impacts of the COVID-19 public health emergency. Several times over the last two months we thought we had completed our budget review process, but the anticipated financial impact of the ongoing health crisis has caused us to revisit our initial budget assumptions.

Every change the Finance Committee has considered and voted to support has been to make our revenue and expense assumptions as safe as possible due to these financial uncertainties. We supported lowering our revenue expectations and expense costs twice over the last month leading toward Town Meeting.

The recommended FY'21 Budget before voters tonight provides a significant amount of safety even though the State has yet to be able to issue any guidance on State aid. Specifically, we

are recommending a FY'21 Budget that has a projected balance of more than \$800,000 and sets aside more than \$3.5 million in projected Excess Levy Capacity. If effect, this recommended budget provides a substantial cushion if we receive worse financial news than currently expected.

In the recent past, Town Meeting has adopted budgets, created and recommended by municipal government leaders, which have modestly enhanced reserves, while addressing maintenance and repairs, as well as capital needs. Until the recent public health emergency, the budget news this past few years has generally been positive. As a community, we have been successful at finding creative funding strategies to address some of our largest financial concerns, like wastewater needs, and have supported one-time and long-term measures to fund large scale capital building needs that have not been addressed for decades. All of these solutions were recommended while trying to minimize the impact on taxpayers. We have also been prudent about not using the additional tax revenue created by the new power generation unit on recurring operating expenses. Rather, we have spent and planned these funds for one-time capital expenses or have not spent them at all.

The cost for public charter schools has continued to balloon out of control, remaining a consistent threat to Sandwich's budget. We are spending more than \$4.0 million annually to educate Sandwich students outside of our town and a State mandated reimbursement formula to help us recover a relatively small amount of our costs has never come close to full funding by the Commonwealth. The Finance Committee is very concerned that if our school spending continues to increase and our promised reimbursements rates continue to be ignored, we will eventually be left with no other choice than cutting local programs and services in Sandwich to fund costs located outside our community.

For FY'21, the Selectmen gave the municipal departments and the school department guidance on a level-service budget over the past fiscal year coming in around 3% above FY'20. The municipal budget recommended tonight is 2.58% over FY'20 while the School is 3.75% above last fiscal year. Generally, School costs have increased faster than the general government largely due to employee related costs and internal replacement decisions following employee retirements. The Committee is concerned if the School funding increase trend continues, it may not be possible to sustain this volume of increase under Proposition 2.5 limits.

During some recent past budget cycles, the Finance Committee offered specific recommendations to other significant financial risks. We are very appreciative of the responsiveness to these recommendations, as well as to our requests for information. We appreciate the full and open budget information provided to us by town and school leaders. There are no secrets. Every expenditure is discussed in open forums, a number of times, before being voted at Town Meeting.

In addition, we applaud the Town's financial team for some of the ways they have saved taxpayers money. One excellent example is the town switching employee health insurance to the Massachusetts Interlocal Insurance Association (MIIA) health insurance program, saving the community almost \$1,000,000 annually.

As will be discussed in more detail shortly, if the State's FY'21 Budget news is worse than expected and throws our safe projections out of balance, we will need to come back to a future Town Meeting to present a rebalanced budget. As has been highlighted at many Town Meetings previously, municipal operations are the only level of government where a budget must be balanced to operate.

We are grateful for the opportunity to work with many talented municipal professionals, as well as the dedicated volunteers serving on the Board of Selectmen and the School Committee. Together, we are proud to represent our neighbors and fellow taxpayers and recommend the FY'21 Budget being presented tonight.

Mark I. Snyder, Chair

FY'21 GENERAL FUND BUDGET TOTALS

No.	Department	FY'19 Appropriation	FY'20 Appropriation	FY'21 Recommendation
114	Moderator	450	450	450
123	Selectmen/Manager	512,583	529,875	523,830
	Personnel Expenses	247,271	500,000	300,000
131	Finance Committee	3,400	3,400	3,400
135	Accounting	216,347	222,961	187,865
141	Assessing	377,372	394,166	370,249
145	Treasurer	231,977	232,727	267,922
146	Tax Collector	210,855	212,154	220,987
147	Tax Title	35,000	35,000	35,000
151	Legal	300,000	300,000	300,000
152	Human Resources	186,761	179,354	186,413
161	Town Clerk	188,406	192,156	202,590
162	Elect. & Registration	60,750	49,750	75,750
171	Natural Resources	287,093	303,997	315,118
175	Planning & Development	225,857	231,213	239,008
190	Facilities Management	613,232	642,652	723,288
195	Town Reports	11,000	11,000	12,500
196	Bind Records	7,000	7,000	7,000
197	Info. Technology	656,517	663,873	699,430
	Total 100s	4,371,871	4,711,728	4,645,800
210	Police Department	4,567,104	4,558,510	4,782,241
220	Fire Department	3,701,971	3,679,534	3,798,102
241	Inspections	293,402	291,605	302,746
244	Sealer of Weights & Measures	200	200	14,000
291	Emergency Management	17,500	17,500	22,500
294	Forest Warden	1,500	1,500	1,500
297	Bourne Shellfish	4,000	4,000	4,000
299	Greenhead Fly	2,000	2,500	2,500
	Total 200s	8,587,677	8,555,349	8,927,589
300	School Department	33,273,259	34,132,914	35,144,706
313	UCCRVTS	2,288,389	2,161,680	2,135,468
	Total 300s	35,561,648	36,294,594	37,280,174
410	DPW - Engineering	207,514	227,086	279,322
420	DPW	1,750,218	1,825,761	1,874,438
421	Snow & Ice	400,000	400,000	400,000
424	Streetlights	25,000	25,000	20,000
	Total 400s	2,382,732	2,477,847	2,573,760

No.	Department	FY'19 Appropriation	FY'20 Appropriation	FY'21 Recommendation
510	Health Department	208,531	214,691	227,483
522	Nursing Department	151,925	165,829	169,905
540	Social Services	35,000	35,000	35,000
541	COA	241,427	231,800	238,462
543	Veterans	73,320	88,320	103,500
	Total 500s	710,203	735,640	774,350
610	Library	997,589	991,595	1,005,907
630	Recreation	190,533	229,684	252,602
650	DPW - Parks	25,850	25,850	30,850
671	Hoxie / Grist Mill	25,500	53,500	3,500
693	Memorial Day	1,200	1,200	1,200
694	Historic District	14,750	14,800	15,550
	Total 600s	1,255,422	1,316,629	1,309,609
	Operating Budget Subtotal:	52,869,553	54,091,787	55,536,282
135	Sanitation, Marina & SHGC Indirect Costs Transfers			60,000
171	Waterways Fund Transfer			7,500
220	Ambulance Fund Transfer			1,650,000
630	Beach & Recreation Account Transfers (incl. Sandy Neck)			298,191
650	Cemetery Trust Fund Transfer			35,000
671	Hoxie House / Grist Mill Transfer			8,000
	Inter-Fund Transfers Subtotal:			2,058,691
132	Reserve Fund			500,000
710	Short Term Debt			100,000
750	Debt			3,834,470
910	Group Health Insurance			11,500,000
912	Medicare			676,000
940	Property & Liability Insurance			1,250,000
941	Unemployment Account			100,000
950	Retirement Assessment			3,769,883
	Other Budget Accounts Subtotal:			21,730,353
	FY'21 BUDGET TOTAL:			79,325,326

VOTED: That the Town hear the report of the Finance Committee and raise and appropriate \$76,527,665; transfer and appropriate \$738,970 from Free Cash; transfer and appropriate \$1,650,000 from the ambulance receipts reserved for appropriation account; transfer and appropriate \$30,000 from Sandwich East Boat Basin Marina funds; transfer and appropriate \$15,000 from the Sandwich Hollows Golf Club enterprise fund; transfer and appropriate \$15,000 from the DPW – Sanitation Division enterprise fund; transfer and appropriate \$298,191 from the beach parking receipts reserved for appropriation account; transfer and appropriate \$8,000 from the Hoxie House / Grist Mill receipts reserved for appropriation account; transfer and appropriate \$7,500 from the Waterways Fund; transfer and appropriate \$35,000 from cemetery trust funds; to defray Town expenses for the Fiscal Year 2021 as itemized in the third column entitled FY'21 Recommendation, as printed in the Warrant under Article 2, with any FY'21 balance from receipts reserved for appropriation accounts transferred back into those accounts at the end of FY'21, and set the compensation of elected officials as follows:

Moderator	450
Chairman Board of Selectmen	3,000
Selectmen – 4 each	2,500
Chairman Board of Assessors	2,000
Assessors – 2 each	1,500
Town Clerk	85,981

This was a voice vote and declared carried by the Moderator.

ARTICLE 3

To see if the Town will vote in accordance with the provisions of M.G.L. c.44, §53F½ to raise and appropriate or transfer from available funds a sum of money, to be expended under the direction of the Board of Selectmen, for the purpose of establishing the FY'21 enterprise fund budgets for the Department of Public Works Sanitation Division, Sandwich Hollows Golf Club, Sandwich Marina – East Boat Basin, and Cable Public Access, in accordance with the following list, or take any other action relative thereto.

<u>Enterprise Fund</u>	<u>Recommended FY'21 Budget</u>
Department of Public Works Sanitation Division	1,072,165
Sandwich Hollows Golf Club	953,914
Sandwich Marina – East Boat Basin	2,030,159
Cable Public Access	509,225

UNANIMOUSLY VOTED: That the Town establish the FY'21 enterprise fund budgets, to be expended under the direction of the Board of Selectmen, for the Department of Public Works Sanitation Division, Sandwich Hollows Golf Club, Sandwich Marina – East Boat Basin, and Cable Public Access, in accordance with the provisions of M.G.L. c.44, §53F½ and the following list:

DPW – Sanitation Division:

Transfer and appropriate \$1,000,000 from DPW – Sanitation Division receipts and transfer and appropriate \$72,165 from the DPW – Sanitation Division enterprise fund retained earnings;

Sandwich Hollows Golf Club:

Transfer and appropriate \$920,000 from Golf Department receipts and transfer and appropriate \$33,914 from the Golf Department enterprise fund retained earnings;

Sandwich Marina – East Boat Basin:

Transfer and appropriate \$2,030,159 from Sandwich East Boat Basin Marina receipts;

Cable Public Access:

Transfer and appropriate \$509,225 from Cable Public Access receipts.

This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 4

To see if the Town will vote in accordance with the provisions of M.G.L. c.44, §53E1/2 and Section 2.11 of the Sandwich Town Bylaws to authorize the spending limits of revolving funds for the following Town departments for FY'21, to be expended under the direction of the Board of Selectmen, in accordance with the following list:

Revolving Account	Expenditure Limit
Recreation Programs	\$525,000
Solar Energy / Town Utilities	\$125,000
Town Hall Meeting Room	\$10,000
Sand Hill School Community Center Expenses	\$10,000
Oak Crest Cove Expenses	\$12,000
Sandwich: A Cape Cod Town Book	\$2,000
Senior & Community Services Programs	\$60,000
School Department Book Fines	\$10,000

or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town Move that the Town set the spending limit for all Town & School Department revolving funds for Fiscal Year 2021, all as printed in the Warrant under Article 4. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 5

To see if the Town will vote to hear the report of the Capital Improvement Planning Committee, and further, to raise and appropriate or transfer from available funds the sum of \$326,138.00, or any other amount, and to transfer and appropriate the sum of \$257,000.00 from the Ambulance Fund, or any other amount, to be expended under the direction of the Board of Selectmen, for the purpose of purchasing and repairing equipment, vehicles, and buildings, and providing related services in accordance with the following list, for a total capital appropriation of \$583,138.00:

<u>Capital List</u>	<u>Amount</u>
Information Technology – IT & GIS Improvements	76,138
Fire Department – EMS Equipment Upgrades	184,000
Public Safety – Communication System Upgrade	10,000
Public Safety – Ballistic & Active Shooter Equipment	63,000
Facilities Department – Town Building Repairs/Improvements	125,000
School Department – School Building Repairs/Improvements	125,000
Capital List Total	583,138

<u>Transfer Funding Sources</u>	<u>Amount</u>
Ambulance Fund	257,000
Capital Offset Total	257,000

or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town hear the report of the Capital Improvement Planning Committee and transfer and appropriate \$326,138 from Free Cash and transfer and appropriate \$257,000 from the ambulance receipts reserved for appropriation account, to be expended under the direction of the Board of Selectmen, for the purpose of purchasing and repairing equipment, vehicles and buildings, and providing related services as printed in the Warrant under Article 5. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 6

To see if the Town will vote to amend the purpose for which \$25,000.00 was appropriated at the May 1, 2017 Annual Town Meeting under Article 7 for Fire Department “IV Medication Pumps” to “EMS Equipment and Supplies”, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town amend the purpose for which \$25,000 was appropriated at the May 1, 2017 Annual Town Meeting under Article 7 for Fire Department “IV Medication Pumps” to “EMS Equipment and Supplies”. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 7

To see if the Town will vote in accordance with M.G.L. c.40, §5B to raise and appropriate or transfer from available funds a sum of money to be transferred into the Stabilization Fund, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town raise and appropriate \$25,000 in accordance with M.G.L. c.40, §5B to be transferred into the Stabilization Fund. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 8

To see if the Town will vote in accordance with M.G.L. c.32B, §20(b) to raise and appropriate or transfer from available funds a sum of money to be transferred into the Other Post-Employment Benefits Liability Trust Fund, or take any action relative thereto.

UNANIMOUSLY VOTED: That the Town raise and appropriate \$25,000 in accordance with M.G.L. c.32B, §20(b) to be transferred into the Other Post-Employment Benefits Liability Trust Fund. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 9

To see if the Town will vote to appropriate the sum of money, received or to be received, from the Chapter 90 State Aid to Highways Program for highway construction and/or maintenance on any State approved road during FY'21, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town appropriate the sum of money, received or to be received, from the Chapter 90 State Aid to Highways Program for highway construction and/or maintenance on any State approved road during FY'21. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 10

To see if the Town will vote to raise and appropriate or transfer from available funds an additional sum of money for the design and for making extraordinary repairs and renovations to the existing Town municipal office building and structures located at 100 Route 6A, as shown on Assessor's Map 88, Lot 1, including all costs incidental and related thereto, or take any other action relative thereto.

VOTED: That the Town transfer and appropriate \$1,000,000 from Free Cash and transfer and appropriate \$800,000 from the FY'20 Group Health Insurance budget for the design and for making extraordinary repairs and renovations to the existing Town municipal office building and structures located at 100 Route 6A, as shown on Assessor's Map 88, Lot 1, including all costs incidental and related thereto. This was a voice vote and declared carried by the Moderator.

ARTICLE 11

To see if the Town will vote to authorize the Board of Selectmen and the School Committee, at a joint meeting held for this purpose, appoint an individual to fill a vacancy on the School Committee until the 2021 annual town election, in accordance with the procedures set forth in M.G.L. c.41, §11, rather than by a special election as set forth in Section 4.3.4 of the Town Charter; and further to authorize the Board of Selectmen to file a home rule petition with the General Court in order to validate, ratify, and confirm the appointment; or to take any other action relative thereto.

VOTED: That the Town authorize the Board of Selectmen and the School Committee, at a joint meeting held for this purpose, appoint an individual to fill a vacancy on the School Committee until the 2021 annual town election, in accordance with the procedures set forth in M.G.L. c.41, §11, rather than by a special election as set forth in Section 4.3.4 of the Town Charter; and authorize the Board of Selectmen to file a home rule petition with the General Court in order to validate, ratify, and confirm the appointment. This was a voice vote and declared carried by the Moderator.

ARTICLE 12

To see if the Town will vote to amend the purpose for which the parcel of land shown on Assessor's Map 28, Lot 266, known as 1-31 Terrapin Ridge, and as "Tract A" containing 10.00 +/- acres on a plan entitled "Town of Sandwich Plan of Land on Quaker Meetinghouse Road," dated May 15, 1986, revised May 15, 1987, prepared by Edward S. Kelly, Town Engineer, recorded with the Barnstable County Registry of Deeds in Plan Book 436, Page 68, was conveyed by the Board of Selectmen to the Sandwich Housing Authority by a vote of the 1988 Annual Town Meeting under Article 34 from "public housing purposes" to "affordable or public housing purposes", and to authorize the Board of Selectmen to execute a confirmatory deed to the Sandwich Housing Authority of the above-referenced parcel for the change in purpose, or take any other action relative thereto.

VOTED: That the Town amend the purpose for which the parcel of land shown on Assessor's Map 28, Lot 266, known as 1-31 Terrapin Ridge, was conveyed by a vote of the 1988 Annual Town Meeting under Article 34 from "public housing purposes" to "affordable or public housing purposes", and authorize the Board of Selectmen to execute a confirmatory deed to the Sandwich Housing Authority for the change in purpose, as printed in the Warrant under Article 12. This was a voice vote and declared carried by the required two-thirds majority by the Moderator.

ARTICLE 13

To see if the Town will vote to adjust, commencing with Fiscal 2021; Clause 41C (M.G.L. c.59, §5, Clause 41C) eligibility requirements amended by Chapter 184 §51 of the Acts of 2002 to;

- increase exemption amount from 500.00 dollars to 1000.00 dollars to be effective for exemptions granted for any fiscal year beginning on or after July 1, 2020, and;
- accept General Laws Chapter 59, Section 5, Clause 41D, which authorizes an annual increase in the income (gross receipts) and asset (whole estate) limits for exemptions granted to senior citizens under General Laws Chapter 59, Section 5, Clause 41C, by the percentage increase in the U.S. Department of Labor, Bureau of Labor Statistics, Consumer Price Index for the previous year as determined by the Commissioner of Revenue, to be effective for exemptions granted for any fiscal year beginning on or after July 1, 2020.

or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town adjust, commencing with Fiscal 2021; Clause 41C (M.G.L. c.59, §5, Clause 41C) eligibility requirements amended by Chapter 184 §51 of the Acts of 2002 as printed in the Warrant under Article 13. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 14

To see if the Town will vote to hear and act on the report of the Community Preservation Committee on the FY'21 Community Preservation budget and to appropriate from the Community Preservation Fund FY'21 estimated annual revenues the sum of \$75,000.00, or any other sum, to meet the administrative expenses and all other necessary and proper expenses of the Community Preservation Committee for FY'21; and further to reserve for future appropriation a sum of money from the Community Preservation Fund estimated annual

revenues for open space, historic resources, and community housing purposes, as well as a sum of money to be placed in the FY'21 Budgeted Reserve for general Community Preservation Act purposes; and further to appropriate from the Community Preservation Fund a sum or sums of money for previously authorized Community Preservation Act debt payments; and further to appropriate from the Community Preservation Fund a sum or sums of money for Community Preservation projects or purposes as recommended by the Community Preservation Committee; or take any other action in relation thereto.

UNANIMOUSLY VOTED: That the Town hear and act on the report of the Community Preservation Committee on the FY'21 Community Preservation budget and to appropriate from the Community Preservation Fund FY'21 estimated annual revenues the sum of \$75,000, to be expended under the direction of the Board of Selectmen, to meet the administrative expenses and all other necessary and proper expenses of the Community Preservation Committee for FY'21; and further, reserve for future appropriation from the Fiscal Year 2021 Community Preservation Fund estimated annual revenues the following sums: \$131,780 for open space purposes; \$131,780 for historic resources purposes; and \$131,780 for community housing purposes; and further transfer and appropriate \$632,375 from the Open Space fund balance, and transfer and appropriate \$342,626 from the Community Preservation Fund undesignated fund balance all for debt payments. This was a voice vote and declared carried unanimously by the Moderator.

ARTICLE 15

To see if the Town will vote to transfer to the Board of Selectmen for the purpose of conveyance and for general municipal purposes, the care, custody, and control of a parcel land located at 33 Water Street, containing 6.2 +/- acres, being a portion of the Henry T. Wing School parcel, Assessor's Map 43, Lot 005, as further shown on a sketch plan entitled "Henry T. Wing Residences", a copy of which is one file with the Town Clerk's Office, said transfer to take effect no sooner than December 31, 2021; and further, to vote in accordance with Article 20 of the May 7, 2018 Annual Town Meeting to authorize the Board of Selectmen to convey or otherwise dispose of the fee or lesser interest in said parcel for affordable housing purposes and historic preservation purposes; to convey and accept easements over, to and from the parcel including but not limited to construction, driveway and parking easements, for connection to the adjacent wastewater treatment facility, for the town's use of its adjacent property, and for any other purposes deemed necessary for the development of the parcel, and to accept a permanent affordable housing restriction and a historic preservation restriction pursuant to G.L., c.183, §31-33, all of which is pursuant to the terms and conditions of the Option Agreement between the Town of Sandwich and SCG Development Partners, LLC, a copy of which is on file with the Town Clerk's Office;

AND FURTHER,

To see if the Town will vote to appropriate under the Community Preservation Act affordable housing program the sum of \$2,650,000.00, or any other amount, to be expended under the direction of the Board of Selectmen, for the purpose of providing a grant to SCG Development Partners, LLC for affordable senior rental housing purposes for the Henry T. Wing School project; that to meet this appropriation the Town transfer from the Community Preservation Fund a sum of money for this purpose, and that the Treasurer, with the approval of the Board of Selectmen, is hereby authorized to borrow up to \$2,650,000.00 and issue bonds and notes therefor pursuant to M.G.L. c.44, sections 7 and 8, M.G.L. c.122B, section 20, and M.G.L. c.44B, §11, or any other enabling authority; and further, to authorize the Board of Selectmen to

enter into a grant agreement with said SCG Development Partners, LLC, on such terms and conditions as the Board of Selectmen deems appropriate, including a permanent affordable housing restriction to the Town pursuant to G.L. c.183, §31-33;

or take any other action relative thereto.

Martin Mantenfel of Noel Henry Drive made a motion to move the questions. There was a second from the floor. This was a voice vote and declared carried by the required two-thirds majority by the Moderator

VOTED: That the Town transfer to the Board of Selectmen for the purpose of conveyance and for general municipal purposes, the care, custody, and control of a parcel land located at 33 Water Street, containing 6.2 +/- acres, being a portion of the Henry T. Wing School parcel, Assessor's Map 43, Lot 005, as further shown on a sketch plan entitled "Henry T. Wing Residences", a copy of which is one file with the Town Clerk's Office, said transfer to take effect no sooner than December 31, 2021; and further, in accordance with Article 20 of the May 7, 2018 Annual Town Meeting authorize the Board of Selectmen to convey or otherwise dispose of the fee or lesser interest in said parcel for affordable housing purposes and historic preservation purposes; to convey and accept easements over, to and from the parcel including but not limited to construction, driveway and parking easements, for connection to the adjacent wastewater treatment facility, for the town's use of its adjacent property, and for any other purposes deemed necessary for the development of the parcel, and to accept a permanent affordable housing restriction and a historic preservation restriction pursuant to G.L., c.183, §31-33, all of which is pursuant to the terms and conditions of the Option Agreement between the Town of Sandwich and SCG Development Partners, LLC, a copy of which is on file with the Town Clerk's Office;

AND FURTHER,

Appropriate under the Community Preservation Act affordable housing program the sum of \$2,650,000, to be expended under the direction of the Board of Selectmen, for the purpose of providing a grant to SCG Development Partners, LLC for affordable senior rental housing purposes for the Henry T. Wing School project; that to meet this appropriation the Treasurer, with the approval of the Board of Selectmen, is hereby authorized to borrow up to \$2,650,000 and issue bonds and notes therefor pursuant to M.G.L. c.44, sections 7 and 8, and M.G.L. c.44B, §11, or any other enabling authority; provided that any premium received by the Town upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with Chapter 44, Section 20 of the General Laws, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount ; and authorize the Board of Selectmen to enter into a grant agreement with said SCG Development Partners, LLC, on such terms and conditions as the Board of Selectmen deems appropriate, including a permanent affordable housing restriction to the Town pursuant to G.L. c.183, §31-33. This was a voice vote and declared carried by the required two-thirds majority by the Moderator.

ARTICLES 16, 17, 18 –

UNANIMOUSLY VOTED: That the Town take no action on Articles 16, 17, and 18 with the understanding that the Board of Selectmen has committed to include all three petitioned articles on the Warrant for the next Town Meeting without the need for additional signatures or submissions from the petitioners. This was a voice vote and declared carried unanimously by the Moderator.

The Moderator declared the Annual Town Meeting adjourned at 8:38 P.M.

I hereby certify that this is a true record of the Annual Town Meeting held on June 15, 2020.

Respectfully Submitted,



Taylor D. White
Town Clerk

(The following articles were printed in the Warrant but no action was taken.)

ARTICLE 16

Public Advisory Question for the 2020 Spring Town Ballot or for increased security at the Pilgrim Nuclear Power Station on Cape Cod Bay in order to protect the public and the environment

Whereas, the high level nuclear waste will remain at Pilgrim for decades or more in dry casks that present safety concerns, each holding half the radioactive cesium released at Chernobyl;
Whereas, the spent fuel pool remains full and is vulnerable to terrorist attack or accident that could cause radioactive contamination rendering our communities uninhabitable;
Whereas, due to lack of proper security on the property, there has been open access beyond the posted “No Trespassing” signs to within line-of-sight of dry casks and spent fuel pool;
Whereas, during decommissioning, the Nuclear Regulatory Commission has abdicated its responsibility to protect the public by approving exemptions to requested by new Pilgrim owner Holtec for reduced offsite liability insurance, cybersecurity, and offsite emergency planning;
Whereas, safety is a human right;
Whereas, citizens of the Town of Sandwich find this to be an unacceptable threat to our health and safety and must be resolved in the most timely manner;
Therefore, shall the people of the Town of Sandwich direct the local government to communicate to Governor Baker and the State Legislature to employ all means available to ensure that: (1) spent nuclear fuel is secured in better quality dry casks and hardened onsite, storage; and (2) spent fuel pool and casks are protected with heightened security to prevent intrusion in order to protect the health, welfare, and economic interests of the Town of Sandwich and its inhabitants and visitors?

(Submitted by Petition)

ARTICLE 17

Article: Commercial Single-Use Plastic Water Bottle Ban

To see if the Town will vote to adopt the following as a general by-law and to insert it into the Code of the Town of Chatham, Massachusetts.

Article: Commercial Single-Use Plastic Water Bottle Ban

To see if the Town will vote to adopt the following as a general by-law and to insert it into the Code of Town of Sandwich, Massachusetts.

Section 1. Sale of Single-use Plastic Water Bottles

Effective on September 1, 2021, it shall be unlawful to sell non-carbonated, unflavored drinking water in single-use plastic bottles of less than one gallon in the Town of Sandwich.

Enforcement of this regulation will begin September 1, 2021.

Section 2. Definitions

A single-use plastic bottle is a beverage container made from any type of plastic resin.

Section 3. Exemptions

Sales or distribution of non-carbonated, unflavored drinking water in single-use plastic bottles occurring subsequent to a declaration of emergency (by the Emergency Management Director or other duly authorized Town, County, Commonwealth, or Federal official) affecting the availability and/or quality of drinking water to residents of the Town shall be exempt from this bylaw until seven days after the declaration has ended.

Section 4. Enforcement

Enforcement of this article shall be the responsibility of the Town Manager or his/her designee. The Town Manager shall determine the inspection process to be followed, incorporating the process into other Town duties as appropriate.

Any establishment conducting sales in violation of this article shall be subject to a non-criminal disposition fine as specified in G.L. Chapter 40 § 21D. The following penalties apply:

- First violation: Written warning
- Second violation: \$150 fine
- Third and subsequent violations: \$300 fine

Each day a violation continues constitutes a separate violation, incurring additional fines. Any such fines collected shall be payable to the Town of Sandwich.

All businesses will be routinely inspected until the Town Manager deems the inspection to no longer be required.

Rationale

Single-use plastic bottles impact environmental health, and the health and longevity of other species, who may ingest plastic as food. Ultimately, plastic re-enters the human food chain where the adverse consequences are both known and emerging. Plastics pollute and impact our environment across their lifecycle from production to use to disposal.

Over 1,500 single-use plastic water bottles are used and discarded in the U.S. per second. Elimination of the use of single-use plastic water bottles will have a significant impact on future plastic-bound pollution including the nation's greenhouse gas footprint and is consistent with protection of the natural environment in Sandwich, Barnstable County, our nation and our earth, which we have a common responsibility to protect and steward.

(Submitted by Petition)

ARTICLE 18

We, the undersigned Registered Voters of the Town, hereby petition your honorable board to insert the following Article in the Warrant for the Town Meeting of SANDWICH.

In accordance with Massachusetts General Laws c. 39, § 10, and §1.05 Part 1 of the Town ByLaws of the Town of Sandwich, the undersigned registered voters of Sandwich,

Massachusetts request the insertion of the following Article on the Warrant for the May 2020 Annual Town Meeting of Sandwich, Massachusetts:

To see if the Town will vote to adopt the following as a general bylaw and to insert it into Chapter 4 of the Town Bylaws of the Town of Sandwich, Massachusetts as Section 4.20:

Chapter 72 – CLIMATE POLICY

Section 4.20 Climate Policy

The Town of Sandwich recognizes that the climate emergency, driven by human activity including energy consumption and land use practices and leading to global warming, rising seas, deadly storms, dangerous heat waves, acidifying oceans, and melting ice sheets, poses an imminent threat to the health, safety and economic security of the residents of the Town. The Town of Sandwich therefore adopts as its policy the objective of reducing net greenhouse gas emissions from human activity within and by the Town to zero at the easiest technically and economically feasible time, and directs that all officers of the departments of the Town take such measures within the scope of their respective responsibilities and authority as may be necessary and prudent to facilitate such policy and objective.

(Submitted by Petition)

TOWN OF SANDWICH SPECIAL TOWN MEETING

November 14, 2020

The Special Town Meeting was called to order in the Sandwich High School Gymnasium by Moderator Garry Blank at 1P.M. The total number of eligible voters for this meeting was 16,843 and the clerks checked in a total of 147 voters, which is a .008% turnout.

The Moderator swore in the following Sandwich residents as tellers: Nancy Crossman, Daryl Crossman, Jeremy Shea, Erik Tarvin, Thomas Coniaris and Alla Shokhova. Taylor White, Town Clerk, and Susan Lundquist, Assistant Town Clerk served as the timekeepers. Pastor Peter Axelson gave the invocation. Michael Miller, Chairman of the Board of Selectmen, led Town Meeting in the Pledge of Allegiance.

The Moderator requested a blanket vote to allow non-residents to speak before Town Meeting. This vote was declared carried by the Moderator by a show of voter cards.

ARTICLE 1

To see if the Town will vote to hear the report of the Board of Selectmen on the Long Range Plan, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town hear the report of the Board of Selectmen on the 2020 and 2021 Long Range Plan. This vote was declared carried unanimously by the Moderator by a show of voter cards.

ARTICLE 2

To see if the Town will vote to raise and appropriate or transfer from available funds a sum of money to amend the Fiscal Year 2021 budget as voted at the June 15, 2020 Annual Town Meeting, or take any other action relative thereto.

VOTED: That the Town move to indefinitely postpone Article 2. This vote was declared carried by the Moderator by a show of voter cards.

ARTICLE 3

To see if the Town will vote to hear the report of the Capital Improvement Planning Committee, and further, to raise and appropriate or transfer from available funds the sum of \$573,905.00, or any other amount, to be expended under the direction of the Board of Selectmen, for the purpose of purchasing and repairing equipment, vehicles, and buildings, and providing related services in accordance with the following list:

Capital & Expense List	Amount
Department of Public Works – Ride Mower	13,000
Department of Public Works – Crew Cab Pickup	33,605
Department of Public Works – Facility Improvements & Design	25,000
Department of Public Works – Backhoe / Loader Replacement	139,800
Recreation Department – Beach Program Improvements	22,500
Recreation Department – Supervisor Vehicle Replacement	35,000
Golf Department – Golf Course Improvements	60,000
Planning & Development – Local Comprehensive Plan Assistance	15,000
Emergency Management Reimbursement Account	150,000
School Department – Vehicle Replacement	60,000
School Department – School Safety Group	20,000
Capital & Expense List Total	573,905

or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town hear the report of the Capital Improvement Planning Committee and transfer and appropriate \$513,905 from Free Cash, and transfer and appropriate \$60,000 from the Golf Department Enterprise Fund, for the purpose of purchasing and repairing equipment, vehicles and buildings, and providing related services as printed in the Warrant under Article 3. This vote was declared carried unanimously by the Moderator by a show of voter cards.

ARTICLE 4

To see if the Town will vote to transfer and appropriate the sum of \$46,542.76, or any other amount, to be expended under the direction of the School Committee, from the Sandwich High School cellular antenna lease receipt reserved for appropriation account, under Chapter 154 of the Acts of 2009, for the purpose of the maintenance and improvement of exterior athletic fields and facilities at Sandwich High School, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town transfer and appropriate \$46,542.76, to be expended under the direction of the School Committee, from the Sandwich High School cellular antenna lease receipt reserved for appropriation account, under Chapter 154 of the Acts of 2009, for the purpose of the maintenance and improvement of exterior athletic fields and facilities at Sandwich High School. This vote was declared carried unanimously by the Moderator by a show of voter cards.

ARTICLE 5

To see if the Town will vote to transfer and appropriate the sum of \$71,160.00, or any other amount, from the beach renourishment receipts reserved for appropriation account, as established at the 2013 Annual Town Meeting under Article 23, to be expended under the direction of the Board of Selectmen, for the purpose of funding future public ocean beach and dune renourishment projects, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town transfer and appropriate \$71,160 from the beach renourishment receipts reserved for appropriation account, as established at the 2013 Annual Town Meeting under Article 23, to be expended under the direction of the Board of Selectmen, for the purpose of funding future public

ocean beach and dune renourishment projects. This vote was declared carried unanimously by the Moderator by a show of voter cards.

ARTICLE 6

To see if the Town will vote to raise and appropriate or transfer from available funds the sum of \$119,935.00, or any other amount, to be expended under the direction of the Board of Selectmen, for the purpose of funding the FY'21 Sandwich Promotions Fund as established under Chapter 227 of the Acts of 1997, or take any other action relative thereto.

UNANIMOUSLY VOTED: That the Town transfer and appropriate \$119,935, to be expended under the direction of the Board of Selectmen, for the purpose of funding the FY'21 Sandwich Promotions Fund as established under Chapter 227 of the Acts of 1997. This vote was declared carried unanimously by the Moderator by a show of voter cards.

ARTICLE 7

To see if the Town will vote to amend the Sandwich Protective Zoning By-laws, Section 2600, Intensity of Use Schedule, by adding a new footnote (r) to the fifth row, first column ("Maximum building height") as follows, or take any other action relative thereto.

r) The Zoning Board of Appeals may authorize by special permit structures for Municipal Uses to exceed the height limitations set forth herein.

UNANIMOUSLY VOTED: That the Town amend the Sandwich Protective Zoning By-laws, Section 2600, Intensity of Use Schedule, by adding a new footnote (r) to the fifth row, first column, "Maximum building height", related to the height of municipal buildings, as printed in the warrant under Article 7. This vote was declared carried by the required two-thirds majority by the Moderator by a show of voter cards.

ARTICLE 8

Public Advisory Question for the 2020 Spring Town Ballot or for increased security at the Pilgrim Nuclear Power Station on Cape Cod Bay in order to protect the public and the environment

Whereas, the high level nuclear waste will remain at Pilgrim for decades or more in dry casks that present safety concerns, each holding half the radioactive cesium released at Chernobyl;

Whereas, the spent fuel pool remains full and is vulnerable to terrorist attack or accident that could cause radioactive contamination rendering our communities uninhabitable;

Whereas, due to lack of proper security on the property, there has been open access beyond the posted "No Trespassing" signs to within line-of-sight of dry casks and spent fuel pool;

Whereas, during decommissioning, the Nuclear Regulatory Commission has abdicated its responsibility to protect the public by approving exemptions to requested by new Pilgrim owner Holtec for reduced offsite liability insurance, cybersecurity, and offsite emergency planning;

Whereas, safety is a human right;

Whereas, citizens of the Town of Sandwich find this to be an unacceptable threat to our health and safety and must be resolved in the most timely manner;

Therefore, shall the people of the Town of Sandwich direct the local government to communicate to Governor Baker and the State Legislature to employ all means available to ensure that: (1) spent nuclear fuel is secured in better quality dry casks and hardened onsite, storage; and (2) spent fuel pool and casks are protected with heightened security to prevent

intrusion in order to protect the health, welfare, and economic interests of the Town of Sandwich and its inhabitants and visitors?

(Submitted by Petition)

COUNTED VOTE: That the Town adopt the public advisory opinion related to the Pilgrim Nuclear Power Station, as printed in the warrant under Article 8. This was a counted vote and declared carried by the Moderator by a vote of 80 yeas and 40 nays.

ARTICLE 9

Article: Commercial Single-Use Plastic Water Bottle Ban

To see if the Town will vote to adopt the following as a general by-law and to insert it into the Code of the Town of Chatham, Massachusetts.

Article: Commercial Single-Use Plastic Water Bottle Ban

To see if the Town will vote to adopt the following as a general by-law and to insert it into the Code of Town of Sandwich, Massachusetts.

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Rationale

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plastic-bound pollution including the nation's greenhouse gas footprint and is consistent with protection of the natural environment in Sandwich, Barnstable County, our nation and our earth, which we have a common responsibility to protect and steward.

(Submitted by Petition)

Kevin Sareault of Old Farm Lane made a motion to indefinitely postpone. There was a second from the floor.

Thomas Coniaris of Partridge Path made a motion to move the question to indefinitely postpone. There was a second from the floor. This was declared carried by the required two-thirds majority by the Moderator by a show of voter cards.

COUNTED VOTE: That the Town indefinitely postpone Article 9. This was a counted vote and declared carried by the Moderator by a vote of 97 yeas and 45 nays.

ARTICLE 10

We, the undersigned Registered Voters of the Town, hereby petition your honorable board to insert the following Article in the Warrant for the Town Meeting of SANDWICH.

In accordance with Massachusetts General Laws c. 39, § 10, and §1.05 Part 1 of the Town ByLaws of the Town of Sandwich, the undersigned registered voters of Sandwich, Massachusetts request the insertion of the following Article on the Warrant for the May 2020 Annual Town Meeting of Sandwich, Massachusetts:

To see if the Town will vote to adopt the following as a general bylaw and to insert it into Chapter 4 of the Town Bylaws of the Town of Sandwich, Massachusetts as Section 4.20:

Chapter 72 – CLIMATE POLICY

Section 4.20 Climate Policy

The Town of Sandwich recognizes that the climate emergency, driven by human activity including energy consumption and land use practices and leading to global warming, rising seas, deadly storms, dangerous heat waves, acidifying oceans, and melting ice sheets, poses an imminent threat to the health, safety and economic security of the residents of the Town. The Town of Sandwich therefore adopts as its policy the objective of reducing net greenhouse gas emissions from human activity within and by the Town to zero at the easiest technically and economically feasible time, and directs that all officers of the departments of the Town take such measures within the scope of their respective responsibilities and authority as may be necessary and prudent to facilitate such policy and objective.

(Submitted by Petition)

Shane Hctor of Hannah Way made a motion to indefinitely postpone. There was a second from the floor.

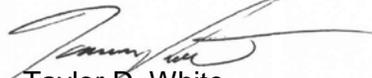
Steve Susko made a motion to call the question of indefinitely postponement. This was declared carried by the required two-thirds majority by the Moderator by a show of voter cards.

COUNTED VOTE: That the Town indefinitely postpone Article 10. This was a counted vote and declared carried by the Moderator by a vote of 69 yeas and 50 nays.

The Moderator declared the Special Town Meeting adjourned at 3:02 P.M.

I hereby certify that this is a true record of the Special Town Meeting held on November 14, 2020.

Respectfully Submitted,



Taylor D. White
Town Clerk